

Trends in Anti-Corruption Enforcement

Jacqueline Peterson Director, Weaver September 2019

Agenda

Introductions The Laws Enforcement Trends in the US Recent Enforcement Actions Compliance Controls Case Studies ►Q&A

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Introductions weaver





Jacqueline Peterson, JD

- Leads Weaver's Anti-corruption, Compliance & Ethics Team
- More than 25 years of legal experience
- Began her career as an Assistant State Attorney in Florida,
- Led anti-corruption, ethics and global compliance efforts at Hewlett-Packard (HP), Hewlett Packard Enterprise, (HPE) and DXC Technology.
- Assisted HP with the resolution of corruption investigations by DOJ & SEC
- White-collar crime partner at major, international law firm
- Joined Weaver in February



The Laws



Foreign Corrupt Practices Act



What is the Foreign Corrupt Practices Act?

The FCPA is an extraterritorial law with far-reaching jurisdiction. It has two main parts:

Anti-bribery

- Prohibits bribery of foreign (non-U.S.) public officials
- ✓ Enforced by the Department of Justice

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Accounting

- ✓ Books & records
- Imposes accounting standards & requires internal controls
- ✓ Enforced by the SEC



Who is a Foreign Official? Extremely Broad Interpretation

Officials of Foreign Governments

Foreign Political Parties

Candidates for Foreign Political Office

Public International Organizations

Members of a Royal Family Relatives of Foreign Officials (spouses/significant others/in-laws)

How does the FCPA apply?



It applies to:

All U.S. citizens and companies

And the vast majority of foreign nationals and companies



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Who is subject to the FCPA bribery provisions?





Penalties for Violating the FCPA: **Bribery**

Companies

Criminal fine up to \$2M/violation

Civil penalty up to \$16K/violation

Debarment/suspension from PS business

Reputational harm/shareholder distrust

Revocation of export/import privileges

Individuals

Jail time – 5 years/violation

Civil penalty up to \$16K/violation

Criminal fine up to \$100K/violation

Injunctions

Forfeiture of assets

Debarment/suspension from PS business

How do the FCPA accounting provisions apply? AKA as the "Books & Records" provision

It applies to:



"Issuers" and anyone acting on their behalf

And the vast majority of foreign nationals and companies



Who is subject to the FCPA accounting provisions?

It applies to:

All "issuers," "domestic concerns" and "those acting on behalf of issuers and domestic concerns"

"Issuer" means any business entity that is registered or required to file reports with the SEC "Domestic concerns" is even broader and encompasses any U.S. citizen, national, or resident, as well as any business entity organized under U.S. laws or with its principal place of business in the U.S. How do the FCPA accounting provisions apply? AKA as the "Books & Records" provision

It includes:

2000

 Any act of failing to maintain accurate books & records
 Any act to create reasonable internal controls

2015

Enforcement ramped up in early 2000s

2005

SEC created a special unit in 2010

How does the FCPA accounting provisions apply? AKA as the "Books & Records" provision

B&R provisions often used when DOJ cannot establish a bribery case

- Must maintain accurate records and establish internal controls
- Strict liability

Does not apply to private companies



Penalties for Violating the FCPA: **Books & Records**

Companies

Criminal:

Fine up to \$25M/violation

Civil:

\$10K/violationAsset forfeitureDisgorgement of profitsInjunctions/loss of licensesSuspension/debarment

Individuals

Jail time – up to 20 yrs./violation

Criminal fine up to \$5M/violation

Civil penalty up to \$10K/violation

Asset forfeiture

Disgorgement of profits

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The Travel Act



What is the Travel Act?

The Travel Act allows prosecutors to "federalize" state law violations.

- ✓ Signed into law in 1961 by JFK
- Initially designed to combat organized crime
- Not limited to government programs

- ✓ Since 2013, astronomical increase in its use
- Defendants who use interstate or foreign travel, mail, phones, emails or the internet
- ✓ Enforced by the USAO/DOJ



The Anti-KickBack Act



What is the Anti-KickBack Act ("AKS")?

It is a sweeping law that prohibits bribes/kick backs to obtain or retain business.

- Applies to ALL federal health care programs
- ✓ Prohibits:
 - ✓ Bribery
 - ✓ Referrals from anyone
 - ✓ Any item/service

- ✓ Gov't must prove intent
- ✓ Criminal & Civil penalties
 - ✓ 5 yrs/violation
 - ✓ \$25k/violation
 - ✓ FCA liability
 - ✓ \$50k/violation
 - Treble damages



The Stark Act



What is the Stark Act?

It is a sweeping law that prohibits doctors from referring Medicare/Medicaid business.

✓ Limited to Medicare/caid

✓ Prohibits:

- ✓ Doctor having financial interest in the entity
- Referrals from doctors to such entities
- ✓ Designated health services
- ✓ Includes immediate family members

- ✓ Strict liability/no intent reqd
- ✓ Civil penalties
 - ✓ FCA liability
 - ✓ \$15k/violation for known violations
 - ✓ Treble damages
 - Overpayment/refund obligation



Enforcement Trends in the US

U.S. FCPA Enforcement Trends weaver

2017

- Enforcement Actions vs. Corps totaled 28
- Enforcement Actions vs. Indivs totaled 11
- Fines & Penalties paid by Corps totaled \$5,796,513,181
- Fines & Penalties paid by Indivs totaled \$8,590,000
- Jail times for Indivs totaled 397 months

2018

- Enforcement Actions vs. Corps totaled 27
- Enforcement Actions vs. Indivs totaled 11
- Fines & Penalties paid by Corps totaled \$3,055,850,000
- Fines & Penalties paid by Indivs totaled \$350,000
- Jail times for Indivs totaled 252 months

Total Fines/Penalties/Disgorgement during 2-year period: \$8,861,303,181

FCPA Stats

One of the largest money-makers for the U.S. Treasury: 2018 DOJ/SEC Combined Enforcement Actions \$3,056,325,000

Total Fines/Penalties/Disgorgement during two-year period: \$8,861,303,181

2018 second most prolific year in history (2010 still leads)

DOJ Enforcement Trend

DOJ's FCPA fraud unit tremendously increased prosecution of non-FCPA cases

- Significantly increased number of money laundering cases against foreign officials
- Mere use of U.S. bank account equals jurisdiction in DOJ's eyes
- Partnering with prosecutors from the \$ Laundering and Asset Recovery Section

SEC Enforcement Trend

Electrobas & Petrobras Actions

- In Petrobas, no allegations of bribery
- Rather, allegations of inaccurate B&R
- In Electrobas, allegations of inaccurate B&R
- Bribes hidden w/n costs of construction projects

Stryker

Action stands out because no gov't official or SOE mentioned in Consent Order

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- Case involved PRIVATE hospitals/healthcare providers in India
- Improper T&E and consulting fees paid to doctors



Case Studies



Case Study – Texas School Bus Scandal 2019

Cameras in school busses

- \$4M in bribes & kickbacks
- Frm Dallas Mayor Pro Tem Dwaine Caray
- Accepted \$450,000 bribes

▶ 56 month sentence

Bribe payer sentence to 7 years

Money Launderer sentenced to 18 months

> Judge Lynn: "I was disgusted by your conduct"

Case Study – Texas

Former Judge 2019

- State District Judge Delgado
- Scheme lasted 2008 2016
- Bribes for favorable treatment
- \$6000 in bribes cost his job

Convicted of bribery & obstruction

- Federal Program Bribery (3)
- Travel Act Bribery (3)
- Obstruction (1)
- Sentencing pending

Case Study – Texas Former City Commissioner 2019

► John Cuellar of Weslaco

- ► Faces up to 20 years
- Plead guilty August 2
- ▶ \$4 million in bribes
- Scheme involved 3 construction companies

Cuellar plead guilty to ► Conspiracy ► Honest Services Wire Fraud ► Forfeits \$405,000A

\$38 million water treatment plant project

Case Study – Dallas

- Very large medical center in Dallas – Forest Park
- \$200M commercial bribery/kickback scheme
- Allegations involved
 - Shell companies
 - Bribes
 - Use of email to solicit bribes
 - Doctors & administrators
 - Bribes disguised as consulting or marketing \$\$

First case of its kind

- Prosecutors used the Travel Act
- ► 10 have plead
- 7 others found guilty
- I doc facing up to 65 years

Case Study – Bay Area September 6, 2019

Indictment Unsealed

- ► 30 individuals/ \$8M bribes
- Millions in kickbacks permits
- Home health center
- Referrals from drs/nurses
 - ► 13 doctors
 - ► 5 nurses
- Alleges \$115M in tainted Medicare billings

What'd they get?

- ► SIX MILLION IN CASH
- Golden State tickets
- Louis Vuitton handbags
- Chanel handbags
- Expensive dinners
- ► Trips to Vegas

Prosecutors used AKS

Case Study – N Texas

Capshaw v. White

- ► Hospices/House Calls
- Submitted false claims
- Hospices received referrals
- Doctors received:
 - Sham loans
 - Free rental space
 - Cash, gift cards

- Involved 5 separate hospices
- False claims submitted to Medicaid/Medicare
- Whistleblower complaint
- ▶ \$12.2 M paid
- DOJ prosecuting Dr. Bryan White and Suresh Kumar

Prosecutors used the Stark Act

Case Study – Walmart Background

- ► First reported in 2011
- NYT broke the story
- Allegations involved
- ► China
- ► Mexico
- ► Brazil
- ► India
- All related to permits
- ▶ 2000-2011 time frame

No tone at the top
Failure to investigate
Disregarded reports of misconduct

Case Study – Walmart Conduct

Brazil

- ► Use of Bls
- Obtained permits
- "Weak" internal controls
- Sub plead guilty

Mexico, China and India

- "Weak" internal controls
- No AC training
- No AC policies
 - Bls
 - ► JVs
- Prior Mexico investigation disregarded by HQ
- HQ disregarded hotline reports in India

Case Study – Walmart Resolution

- \$282 M Overall
- DOJ = \$138M criminal fine
- SEC = \$144.7M disgorgement and prejmt interest
- Three year consent decree
- Three year compliance monitor
 - ► Louis Freeh, former FBI Director
 - ► Hired <u>before</u> settlement reached
 - Review Itd to certain BUs/Countries

\$900M paid to law & accounting firms

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Compliance Controls weaver





Compliance Controls Policies & Procedures

- Company Corporate Gov Guidelines
- Company Code of Conduct
- AC
- ► GBGTE

- ► Gov't Relations
- Grant Making
- Conflicts of Interest
- 3dps Code of Conduct -BI/Supplier/Ps/FFs/Distis/ContWs



Compliance Controls Policies & Procedures

- Political Contributions
- Charitable Donations
- ►M&A
- Procurement
- Export/Import

- ► Customs
- Supply Chain/EnvResp
- Global Human Rights
- Training tracked and mandatory
- Outreach & Advisory



Compliance Controls Policies & Procedures

- Consequence Management
- ► Screening 3dps
- Internal Investigations
- Discipline/Termination

- Hotline 24/7, multiple languages & confidential
- Compliance Day(s)/Week
- Assessments/Audits

Weaver at a Glance

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Financial services S

Private equity Industrie

- **Financial institutions**
- Oil and gas
- Technology
- Healthcare
- Manufacturing and distribution
- Oilfield services
- Renewable energy
- Construction and real estate
- Government
- Higher education
- Nonprofits

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- Risk advisory services
- IT advisory services
- Financial institutions consulting
- Transaction advisory services
- Energy compliance services
- Forensic and litigation services

Assurance Services

- Audit, review and compilation
- Agreed-upon procedures
- Employee benefit plan audit
- SOC reporting
- Attestation services
- IFRS assessment and conversion

Tax Services

- Federal tax
- State and local tax
- International tax
- Wealth strategies





